

IN THE UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF FLORIDA  
TAMPA DIVISION

UNITED STATES OF AMERICA,	)	
	)	
Plaintiff,	)	
	)	
v.	)	Case No. 8:20-cv-01918-T-TPB-SPF
	)	
TARGET RECOVERY TOWING INC. and	)	
TARGET RECOVERY & TRANSPORT INC.,	)	
	)	
Defendants.	)	
_____	)	

**AGREED MOTION TO APPROVE AND ENTER CONSENT ORDER**

**EXHIBIT A**

**Proposed Consent Order**

IN THE UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF FLORIDA  
TAMPA DIVISION

UNITED STATES OF AMERICA, )  
 )  
 Plaintiff, )  
 )  
 v. )  
 )  
 TARGET RECOVERY TOWING INC. and )  
 TARGET RECOVERY & TRANSPORT INC., )  
 )  
 Defendants. )  
 \_\_\_\_\_ )

Case No. 8:20-cv-01918-T-TPB-SPF

**CONSENT ORDER**

**I. INTRODUCTION**

1. This Consent Order resolves the allegations in the United States’ Complaint that Defendant Target Recovery Towing Inc. violated Section 3958 of the Servicemembers Civil Relief Act (“SCRA”), 50 U.S.C. § 3958, when it auctioned off a vehicle belonging to an SCRA-protected member of the United States Marine Corps without a court order on May 18, 2018. This Consent Order also resolves any and all allegations in the United States’ Complaint involving Defendant Target Recovery & Transport Inc.

2. Defendant Target Recovery Towing Inc. is a Florida corporation in good standing with a principal address of 3745 North Florida Avenue in Tampa, Florida.

3. The United States and Defendant Target Recovery Towing Inc. (hereinafter collectively “the Parties”) agree that the Court has jurisdiction over this case pursuant to 28 U.S.C. §§ 1331 and 1345 and 50 U.S.C. § 4041.

4. The Parties agree that, to avoid costly and protracted litigation, the claims against Defendant Target Recovery Towing Inc. should be resolved without further proceedings or an evidentiary hearing. Defendant Target Recovery Towing Inc. neither admits nor denies the allegations contained in the United States' Complaint. Therefore, as indicated by the signatures appearing below, the Parties agree to the entry of this Consent Order.

It is hereby ORDERED, ADJUDGED, and DECREED:

**II. INJUNCTIVE RELIEF<sup>1</sup>**

5. Defendant Target Recovery Towing Inc., its officers, employees, agents, representatives, assigns, successors-in-interest, and all persons and entities in active concert or participation with it are hereby enjoined from enforcing storage liens on the personal property and effects of SCRA-protected servicemembers without a court order, during a period of military service or within ninety (90) days of a period of military service.<sup>2</sup>

**III. COMPLIANCE WITH THE SCRA AND SCRA POLICIES AND PROCEDURES**

6. Within thirty (30) calendar days of the date of entry of this Consent Order, Defendant Target Recovery Towing Inc. shall develop SCRA Policies and Procedures for Enforcing Storage Liens in compliance with 50 U.S.C. § 3958. These policies and procedures must include the following:

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<sup>1</sup> Nothing in this Consent Order shall preclude Defendant Target Recovery Towing Inc. from offering greater protections to servicemembers than those afforded by this Consent Order or the SCRA.

<sup>2</sup> For purposes of this Consent Order, the terms "military service" and "period of military service" shall have the definitions set forth in Section 3911 of the SCRA, 50 U.S.C. § 3911(2) and (3).

- a. Prior to enforcing any vehicle storage lien, Defendant Target Recovery Towing Inc. shall use a vehicle's identification number (hereinafter "VIN") to conduct a search on a commercially available public records database to obtain the owner's/owners' name(s) and Social Security Number(s), or, if (a) Social Security Number(s) cannot be found, the owner's/owners' date(s) of birth.
- b. Defendant Target Recovery Towing Inc. shall then attempt to determine whether any vehicle owner is an SCRA-protected servicemember by searching the Department of Defense Manpower Data Center ("DMDC") website by last name and Social Security Number or, in cases where a Social Security Number could not be found, by last name and date of birth. When searching the DMDC by Social Security Number or date of birth, if Defendant Target Recovery Towing Inc. is aware of any last name variants or aliases (e.g., maiden names, hyphenated or composite surnames, or variant spellings) used by a vehicle owner, it shall run a separate DMDC search for each name variant or alias.
- c. Defendant Target Recovery Towing Inc. shall also: 1) request and review any available vehicle ownership information held by a third party where the vehicle tow request to Defendant Target Recovery Towing Inc. came from, or was made on behalf of, that third party (e.g., an apartment complex requesting that a vehicle be towed from its parking area); and 2) inspect the vehicle for evidence of military service (e.g., military related decals, military license plates, a vehicle registration with a military address, and/or other contents evidencing military service).

d. If Defendant Target Recovery Towing Inc. determines, as part of the review required by Paragraph 6(a)-(c) before enforcing a lien, that an owner is a servicemember in military service or has left a period of military service within the past ninety (90) days, it shall not foreclose or enforce the lien against the servicemember's property without first obtaining a court order allowing them to do so.

e. If Defendant Target Recovery Towing Inc. pursues a storage lien action in court and a SCRA-protected owner fails to answer the action, before seeking a default judgment, Defendant Target Recovery Towing Inc. shall file an affidavit of military service with the court prepared in accordance with 50 U.S.C. § 3931(a) and (b). The affidavit must be signed and prepared only after taking the actions necessary to comply with Paragraph 6 and must be executed no more than two (2) business days prior to the date that the request for default judgment is made. Defendant Target Recovery Towing Inc. shall attach a copy of a DMDC Status Pursuant to the SCRA ("DMDC Status Report") to the affidavit. The DMDC Status Report must have been run no more than two (2) days prior to the date when the request for default judgment is made in the matter.

f. If Defendant Target Recovery Towing Inc. initiates and pursues a waiver under a written agreement as provided in 50 U.S.C. § 3918, it must initiate the waiver process with the servicemember at least thirty (30) calendar days in advance of enforcing any storage lien by sending a notice and proposed waiver in the form of Exhibit A to the servicemember.

7. No later than thirty (30) calendar days after the date of entry of this Consent Order, Defendant Target Recovery Towing Inc. shall provide a copy of the proposed SCRA Policies and Procedures required under Paragraph 6 to counsel for the United States.<sup>3</sup> The United States shall respond to the proposed SCRA Policies and Procedures within thirty (30) calendar days after receipt. If the United States objects to any part of the SCRA Policies and Procedures, the Parties shall confer to resolve their differences. If the Parties cannot resolve their differences after good faith efforts to do so, either party may bring the dispute to this Court for resolution. Defendant Target Recovery Towing Inc. shall begin the process of implementing the SCRA Policies and Procedures within ten (10) calendar days of approval by the United States or the Court.

8. If, at any time during the term of this Consent Order, Defendant Target Recovery Towing Inc. proposes to materially change its SCRA Policies and Procedures, it shall first provide a copy of the proposed changes to counsel for the United States. The United States shall respond to the proposed changes within thirty (30) calendar days after receipt. If the United States objects to any part of the proposed changes, the Parties shall confer to resolve their differences. If the Parties cannot resolve their differences after good faith efforts to do so, either party may bring the dispute to this Court for resolution.

#### **IV. TRAINING**

9. During the term of this Consent Order, Defendant Target Recovery Towing Inc. shall provide annual SCRA compliance training to its owners and its one supervisory employee.

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<sup>3</sup> All materials required by this Consent Order to be sent to counsel for the United States shall be sent by commercial overnight delivery addressed as follows: Chief, Housing and Civil Enforcement Section, Civil Rights Division, U.S. Department of Justice, 4 Constitution Square, 150 M Street, NE, Washington, DC 20002, Attn: DJ 216-17M-5.

Defendant Target Recovery Towing Inc. shall also provide SCRA compliance training to any new supervisory employee within thirty (30) calendar days of his or her hiring.

10. The annual training required pursuant to Paragraph 9 shall be conducted utilizing curriculum, instructions, and written materials provided to Defendant Target Recovery Towing Inc. by the United States.

11. Defendant Target Recovery Towing Inc. shall secure a signed statement in the form attached as Exhibit B from each owner and supervisory employee at the trainings required by Paragraph 9 acknowledging that he or she has received, read, and understands the Consent Order and the SCRA Policies and Procedures, has had the opportunity to have his or her questions about these documents answered, and agrees to abide by them. For the duration of this Consent Order, copies of those signed statements shall be provided to the United States upon request. Defendant Target Recovery Towing Inc. shall also certify in writing to counsel for the United States that all owners and supervisory employees successfully completed the trainings required by Paragraph 9. Any expenses associated with the trainings required by Paragraph 9 shall be paid by Defendant Target Recovery Towing Inc.

**V. COMPENSATION FOR AGGRIEVED SERVICEMEMBER**

12. Within seven (7) calendar days of the date of entry of this Consent Order, Defendant Target Recovery Towing Inc. shall provide seventeen thousand five-hundred dollars (\$17,500) in compensation to Jennifer E. Wilbur by delivering a certified check made payable to “Jennifer E. Wilbur” to counsel for the United States.

13. In order to receive compensation under Paragraph 12, Jennifer E. Wilbur must execute a copy of the Release attached as Exhibit C.

14. When counsel for the United States has received a certified check from Defendant Target Recovery Towing Inc. payable to Jennifer E. Wilbur, and a signed Release from Jennifer E. Wilbur, counsel for the United States shall deliver the check to Jennifer E. Wilbur, and the original, signed Release to Defendant Target Recovery Towing Inc.

#### **VI. CIVIL PENALTY**

15. Within ten (10) calendar days of the date of entry of this Consent Order, Defendant Target Recovery Towing Inc. shall pay a total of two-thousand five-hundred dollars (\$2,500) to the United States Treasury as a civil penalty pursuant to 50 U.S.C. § 4041(b)(3) and 28 C.F.R. § 85.5 to vindicate the public interest. The payment shall be made in the form of an electronic funds transfer pursuant to written instructions to be provided by the United States.

#### **VII. ADDITIONAL REPORTING AND RECORD-KEEPING REQUIREMENTS**

16. For the duration of this Consent Order, Defendant Target Recovery Towing Inc. shall retain all records relating to its obligations hereunder, including its records with respect to all storage lien auctions and all records relating to compliance activities as set forth herein. The United States shall have the right to review and copy any such records, including electronic data, upon reasonable request during the term of this Consent Order.

17. During the term of this Consent Order, Defendant Target Recovery Towing Inc. shall notify counsel for the United States in writing every three months of receipt of any SCRA or military-related complaint. Defendant Target Recovery Towing Inc. shall provide a copy of any written complaints with the notifications. Whether regarding a written or oral SCRA complaint, the notification to the United States shall include the full details of the complaint, including the complainant's name, address, and telephone number. Defendant Target Recovery Towing Inc. shall also promptly provide the United States with all information it may request



concerning any such complaint, and shall inform the United States in writing within thirty (30) calendar days of the terms of any resolution of such complaint. If the United States raises any objections to Defendant Target Recovery Towing Inc's actions, the Parties shall meet and confer to consider appropriate steps to address the concerns raised by the United States' review. If the Parties are unable to come to an agreement regarding such objections or concerns, any party may bring the dispute to this Court for resolution.

### **VIII. SCOPE OF CONSENT ORDER**

18. The provisions of this Consent Order shall apply to Defendant Target Recovery Towing Inc. and its subsidiaries, predecessors, acquired companies, or successors. It shall also apply to the officers, employees, managers, agents, representatives, assigns, successors-in-interest, and all persons and entities in active concert or participation with all of those persons and entities.

19. In the event that Defendant Target Recovery Towing Inc. is acquired by or merges with another entity, it shall, as a condition of such acquisition or merger, obtain the written agreement of the acquiring or surviving entity to be bound by any obligations remaining under this Consent Order for the remaining term of this Consent Order.

20. This Consent Order does not release claims for practices not addressed in the Complaint, and it does not resolve and release claims other than claims for violations of 50 U.S.C. § 3958 against Jennifer E. Wilbur that may be brought by the United States. This Consent Order does not release any claims that may be held or are currently under investigation by any other federal or state agency or entity.

21. Nothing in this Consent Order will excuse Defendant Target Recovery Towing Inc.'s compliance with any currently or subsequently effective provision of law or order of a regulator with authority over it that imposes additional obligations on it.

22. The Parties agree that, as of the date of entry of this Consent Order, litigation is not "reasonably foreseeable" concerning the matters described above. To the extent that any party previously implemented a litigation hold to preserve documents, electronically stored information ("ESI"), or things related to the matters described above, the party is no longer required to maintain such litigation hold. Nothing in this Paragraph relieves any party of any other obligations imposed by this Consent Order.

**IX. MODIFICATIONS, ATTORNEY'S FEES AND COSTS, AND REMEDIES FOR NON-COMPLIANCE**

23. Any time limits for performance imposed by this Consent Order may be extended by the mutual written agreement of the Parties.

24. The Parties shall be responsible for their own attorney's fees and court costs, except as provided for in Paragraph 25.

25. The Parties shall endeavor in good faith to resolve informally any differences regarding the interpretation of, and compliance with, this Consent Order prior to bringing such matters to the Court for resolution. However, in the event the United States contends that there has been a failure by Defendant Target Recovery Towing Inc., whether willful or otherwise, to perform in a timely manner any act required by this Consent Order or otherwise comply with any provision thereof, the United States may move the Court to impose any remedy authorized by law or equity, including, but not limited to, an order requiring the performance of such act or deeming such act to have been performed, and an award of any damages, costs, and attorney's

fees which may have been occasioned by Defendant Target Recovery Towing Inc.’s violation or failure to perform.

**X. RETENTION OF JURISDICTION**

26. The Court shall retain jurisdiction over all disputes between the Parties arising out of the Consent Order, including but not limited to interpretation and enforcement of the terms of the Consent Order.

27. This Consent Order shall be in effect for a period of three (3) years from its date of entry, after which time this case shall be dismissed with prejudice. The United States may move the Court to extend the duration of this Consent Order in the interests of justice.

SO ORDERED

This \_\_\_\_ day of \_\_\_\_\_, 2020.

\_\_\_\_\_  
UNITED STATES DISTRICT JUDGE

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For Plaintiff United States of America:

WILLIAM P. BARR  
Attorney General

MARIA CHAPA LOPEZ  
United States Attorney  
Middle District of Florida

/s/ Eric S. Dreiband  
ERIC S. DREIBAND  
Assistant Attorney General  
Civil Rights Division

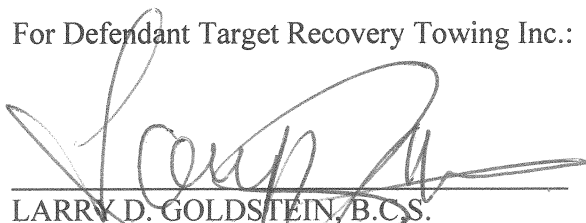
/s/ Tiffany Cummins Nick  
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/s/ Sameena Shina Majeed  
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Chief  
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/s/ Elizabeth A. Singer  
ELIZABETH A. SINGER  
Director  
U.S. Attorneys' Fair Housing Program  
Housing and Civil Enforcement Section

/s/ Tanya Ilona Kirwan  
TANYA ILONA KIRWAN, MD Bar  
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Tel: 202-305-4973  
Fax: 202-514-1116

For Defendant Target Recovery Towing Inc.:

A handwritten signature in black ink, appearing to read "Larry D. Goldstein", is written over a horizontal line.

LARRY D. GOLDSSTEIN, B.C.S.  
GOLDSSTEIN LAW FIRM, P.A.

FB: 0029810 / SPN: 0041538

7601 38<sup>th</sup> Avenue North

St. Petersburg, FL 33710

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[lgoldstein@tampabay.rr.com](mailto:lgoldstein@tampabay.rr.com)

[dknoll@tampabay.rr.com](mailto:dknoll@tampabay.rr.com)

ATTORNEY FOR DEFENDANT

EXHIBIT A

**IMPORTANT NOTICE TO MILITARY SERVICEMEMBERS ABOUT YOUR RIGHTS UNDER THE SERVICEMEMBERS CIVIL RELIEF ACT**

Target Recovery Towing Inc. has presented you with the attached waiver of rights and protections that may be applicable to you under the Servicemembers Civil Relief Act, 50 U.S.C. § 3901, et seq. (the “SCRA”). The SCRA provides military personnel and their dependents with a wide range of legal and financial protections. Among other benefits and protections, the SCRA:

- Prevents towing companies from selling or disposing of a servicemember’s vehicle or personal property without a court order during any period of active duty or for 90 days thereafter;
- Requires that a court review and approve any action by a towing company to enforce a lien on the vehicle or property of any protected servicemember;
- Allows the court to stay the proceeding for a period of time as justice and equity require, or to adjust the obligation to the towing company in light of the servicemember’s military service; and
- Requires that the court appoint an attorney to represent any servicemember who does not make an appearance in the case.

If you choose to sign the waiver, Target Recovery Towing Inc. may auction or dispose of your vehicle and property without having a court review and approve its actions. If you do not sign this waiver, Target Recovery Towing Inc. will not be able to sell or dispose of your vehicle and property without having a court review and approve of its actions.

**Before waiving these important statutory rights, you should consult an attorney regarding how best to exercise your rights and whether it is in your interest to waive these rights under the conditions offered by Target Recovery Towing Inc.**

**For More Information:**

- **CONSULT AN ATTORNEY:** To fully understand your rights under the law, and before waiving your rights, you may wish to consult an attorney.
- **JAG / LEGAL ASSISTANCE:** Servicemembers and their dependents with questions about the SCRA should contact their unit’s Judge Advocate, or their installation’s Legal Assistance Officer. A military legal assistance office locator for all branches of the Armed Forces is available at <http://legalassistance.law.af.mil>.
- **MILITARY ONESOURCE:** “Military OneSource” is the U.S. Department of Defense’s information resource. Go to <http://www.militaryonesource.com>.

**WAIVER OF RIGHTS UNDER THE SERVICEMEMBERS CIVIL RELIEF ACT**

Please read the attached **IMPORTANT NOTICE TO MILITARY SERVICEMEMBERS ABOUT YOUR RIGHTS UNDER THE SERVICEMEMBERS CIVIL RELIEF ACT**

before executing this waiver. I, \_\_\_\_\_, am/was a servicemember, and I am aware that I have protections available to me under the Servicemembers Civil Relief Act (“SCRA”). This includes, but is not limited to, legal rights relating to the foreclosure or enforcement of a lien on the property or effects of a servicemember during any period of military service and 90 days thereafter without court-ordered permission.

I am the registered owner of the following described motor vehicle:

Make:  
Year:  
Model:  
VIN:

By signing this waiver, I acknowledge and agree that:

- I have read and understood the attached **IMPORTANT NOTICE TO MILITARY SERVICEMEMBERS ABOUT YOUR RIGHTS UNDER THE SERVICEMEMBERS CIVIL RELIEF ACT**.
- I am waiving the SCRA protections related to the property listed above, including any protections against the sale or disposal of the motor vehicle. I agree to the application of any proceeds from the sale of the property listed above towards any fees and expenses related to the sale, and to storage expenses claimed. However, I understand that Target Recovery Towing Inc. will return to me any proceeds from the sale of the property listed above that are above and beyond any sums owed to, or claimed by, them.
- This waiver applies to any form of proceeding or transaction through which someone else receives ownership and/or possession of the motor vehicle, or any part thereof, or its disposal. By signing this waiver, I am voluntarily surrendering ownership, title, interest and rights to the motor vehicle, and its disposition, whether by public sale, destruction or otherwise.
- This waiver does not affect any loan or debt that I may owe on the motor vehicle to a third party, or any citation issued by any law enforcement agency, or any fees, costs or fines associated with said citation.
- In exchange for waiving my SCRA rights with respect to this property, Target Recovery Towing Inc. agrees to waive the recovery of any fees and costs relating to the towing, storage, sale or disposal of my motor vehicle against me.

- This waiver is made voluntarily, without coercion, duress, or compulsion. I understand the terms of this waiver of rights, and acknowledge I was advised to consult with an attorney regarding this waiver of rights and the protections afforded by the SCRA.

Dated: \_\_\_\_\_, 20\_\_

By: \_\_\_\_\_ (Registered Owner – Print Name)

Signature: \_\_\_\_\_ (Registered Owner)

Dated: \_\_\_\_\_, 20\_\_

By: \_\_\_\_\_ (Authorized Agent of Target Recovery Towing Inc.)  
Print Name

Signature: \_\_\_\_\_ (Authorized Agent of Target Recovery Towing Inc.)



EXHIBIT B

**EMPLOYEE ACKNOWLEDGMENT**

I acknowledge that on \_\_\_\_\_, 20\_\_, I was provided training regarding Servicemembers Civil Relief Act (SCRA) compliance and copies of the SCRA Policies and Procedures which are applicable to my duties. I have read and understand these documents and have had my questions about these documents and the SCRA answered. I understand my legal responsibilities and shall comply with those responsibilities.

\_\_\_\_\_  
[PRINT NAME]

\_\_\_\_\_  
[SIGNATURE]

\_\_\_\_\_  
[JOB TITLE]

EXHIBIT C

**RELEASE**

In consideration for the Parties' agreement to the terms of the Consent Order resolving the United States' allegations in *United States v. Target Recovery Towing Inc., et al.*, Civil No. 8:20-cv-01918-T-TPB-SPF (M.D. Fla.) and payment to me of \$17,500, I, Jennifer E. Wilbur, hereby release and forever discharge all claims, arising prior to the date of this Release, related to the facts at issue in the litigation referenced above that pertain to alleged violations of Section 3958 of the Servicemembers Civil Relief Act, 50 U.S.C. § 3858, that I may have against Target Recovery Towing Inc., and all related entities, parents, predecessors, successors, subsidiaries, and affiliates and all of their past and present directors, officers, agents, managers, supervisors, shareholders, and employees and their heirs, executors, administrators, successors or assigns.

Executed this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_.

SIGNATURE: \_\_\_\_\_

PRINT NAME: \_\_\_\_\_

MAILING ADDRESS: \_\_\_\_\_

\_\_\_\_\_

PHONE: \_\_\_\_\_

EMAIL: \_\_\_\_\_